

## Message Text

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PAGE 01 TOKYO 14136 310749Z

21-20

ACTION EB-11

INFO OCT-01 EA-11 ISO-00 CAB-09 CIAE-00 COME-00 DODE-00

INR-10 NSAE-00 RSC-01 FAA-00 DRC-01 L-03 SS-20 NSC-10

/077 W

----- 121843

R 310622Z OCT 73

FM AMEMBASSY TOKYO

TO SECSTATE WASHDC 7835

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E.O. 11652: NA

TAGS: ETRN JA

SUBJ: CIVAIR: JAPANESE CHARTER QUOTA

REF: A. TOKYO 12906 B. TOKYO 10709

SUMMARY. ON OCT 30 EMBASSY RECEIVED LETTER FROM FONOFF CONVEYING GOJ  
DECISION TO APPROVE ALL CHARTER FLIGHTS, AS LISTED IN EMBASSY LETTER  
TO FONOFF DATED SEPT 20, WHICH JCAB CONSIDERS TO BE IN EXCESS OF  
1973 CHARTER QUOTA. INVOLVED ARE ONE ONE-WAY CHARTER BY DC10  
OPERATED BY TRANS INTERNATIONAL AIRLINES (WHICH JCAB WILL CHARGE  
AS 0.75 FOR QUOTA PURPOSES), AND EIGHT ROUND TRIPS BY CONVENTIONAL  
JET OPERATED BY WORLD AIRWAYS. AS INDICATED REFTEL A, THESE  
ARE LAST FLIGHTS IN SUPPLEMENTAL CARRIERS' 1973 PROGRAM. (ALL  
FLIGHTS ACTUALLY APPROVED AS OF OCT 31.) APPROVAL THESE FLIGHTS,  
TOGETHER WITH APPROVALS ALREADY GRANTED, MEANS ALL REPEAT ALL  
FLIGHTS CONTRACTED BY TWO SUPPLEMENTALS IN 1973 WILL BE OPERATED.  
BY JCAB CALCULATION, 1973 PROGRAM WILL TOTAL 78.75 FREQUENCIES  
ALTHOUGH BY ACTUAL COUNT ROUND TRIP EQUIVALENT IS ONLY 70 (SEE  
PARA 4 BELOW). TEXT OF FONOFF LETTER FOLLOWS. END SUMMARY.

1. BEGIN TEXT. WITH REFERENCE TO YOUR LETTER DATED SEPT 20,  
1973, FORWARDING TO US A LIST OF THE CHARTER FLIGHTS CONTRACTED  
BY WORLD AIRWAYS AND TRANS INTERNATIONAL AIRLINES TO OPERATE DURING  
THE MONTHS OF OCT AND NOV 1973, AND EXPRESSING THE U.S.

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PAGE 02 TOKYO 14136 310749Z

EMBASSY'S HOPE THAT THE JAPANESE AERONAUTICAL AUTHORITIES APPROVE

THE AFOREMENTIONED FLIGHTS, I WISH TO ADVISE YOU THAT THE JAPANESE GOVERNMENT HAS DECIDED, WITH SPECIAL CONSIDERATIONS INDICATED IN (2) BELOW, TO APPROVE THE CHARTER FLIGHTS UNDER REFERENCE.

PARA. IN THIS CONNECTION, I SHOULD LIKE TO POINT OUT THE VIEWS OF THE JAPANESE GOVERNMENT AS FOLLOWS: (1) THE JAPANESE GOVERNMENT HAS BEEN CONSISTENTLY DEALING WITH THE QUESTION OF CHARTER FLIGHTS BY THE U.S. SUPPLEMENTAL CARRIERS AS A PART OF THE OVERALL AVIATION RELATIONS BETWEEN JAPAN AND THE U.S., AND HAS EXPRESSED ITS BASIC POSITION ON VARIOUS OCCASIONS THAT CHARTER QUOTAS SHOULD BE ESTABLISHED ANNUALLY WITH DUE REGARD TO THE ADJUSTMENT OF THE OVERALL AIR TRAFFIC RIGHTS EXISTING BETWEEN THE TWO COUNTRIES. (2) THE ANNUAL QUOTA FOR THE YEAR OF 1973 IS 70 FREQUENCIES, AS I INFORMED YOU IN MY LETTER DATED DEC 27, 1972. NOTWITHSTANDING THIS ANNUAL QUOTA, THE JAPANESE GOVERNMENT HAS DECIDED TO APPROVE THE CHARTER FLIGHTS AS REQUESTED, WITH SPECIAL CONSIDERATIONS TO THE CIRCUMSTANCES THIS YEAR MENTIONED IN YOUR LETTER OF SEPT 20. THIS DOES NOT PREJUDICE IN ANY WAY THE BASIC POSITION OF THE JAPANESE GOVERNMENT MENTIONED IN (1) ABOVE. (3) THE JAPANESE GOVERNMENT DOES NOT CONTEMPLATE ANY CHANGE IN ITS SYSTEM OF SETTING ANNUAL QUOTAS FOR CHARTERS OPERATED BY THE U.S. SUPPLEMENTAL CARRIERS AS WELL AS THE CRITERIA FOR APPROVAL IN RESPECT OF SUCH CHARTERS. IT WILL REMAIN TO BE THE CASE THAT, SHOULD ANY FREQUENCIES OF CHARTERS IN THE QUOTA THUS SET FAIL TO BE ACTUALLY OPERATED IN THE PRECEDING YEAR, SUCH FREQUENCIES SHALL NOT BE CARRIED OVER TO THE ANNUAL QUOTA FOR THE NEXT YEAR.

PARA. IN CALCULATING FLIGHT FREQUENCIES FOR THE QUOTA, EACH FLIGHT BY B-747 AND DC-10 (OR L-1011) AIRCRAFT SHALL BE CHARGED AT THE RATE OF 2.0 AND 1.5 RESPECTIVELY. END TEXT

2. LETTER IS DATED OCT 20, ADDRESSED TO E/COUNS (CALINGAERT) AND SIGNED BY HIROMU FUKADA, HEAD, FIRST NORTH AMERICA DIVISION, FONOFF. SUBSTANCE OF LETTER IS BASICALLY CONSISTENT WITH VIEWS EXPRESSED ORALLY TO E/COUNS BY JCAB OFFICIAL ON AUG 21 (SEE REFTTEL B).

3. FOLLOWING IS RECAP OF FINAL 1973 CHARTER PROGRAM:

CONVENTIONAL JET	DC-10 TRIP	ROUND JCAB COUNT	EQUIVALENT ACTUAL
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PAGE 03 TOKYO 14136 310749Z

#### WORLD AIRWAYS

ROUND TRIPS	36	0	36.0	36.0
ONE WAY TRIPS	1	0	0.5	9.5

#### TRANS/INTERNATIONAL

ROUND TRIPS	14	17	31.0	39.5
ONE WAY TRIPS	4	1	2.5	2.75

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** SUPPLEMENTAL AIRLINES, AVIATION AGREEMENTS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 31 OCT 1973  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** golinofr  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1973TOKYO14136  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
**Film Number:** n/a  
**From:** TOKYO  
**Handling Restrictions:** n/a  
**Image Path:**  
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**Office:** ACTION EB  
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**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
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**Previous Classification:** LIMITED OFFICIAL USE  
**Previous Handling Restrictions:** n/a  
**Reference:** A. TOKYO 12906 B. TOKYO 10709  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** golinofr  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 13 NOV 2001  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <13-Nov-2001 by shawdg>; APPROVED <07 MAR 2002 by golinofr>  
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**Review Release Event:** n/a  
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**Secure:** OPEN  
**Status:** NATIVE  
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**TAGS:** ETRN, JA, US  
**To:** STATE  
**Type:** TE  
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